## Message Text

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INFO OCT-01 ISO-00 EURE-00 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00 PM-04 H-01 INR-07 L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15 USIA-06 SAJ-01 OMB-01 TRSE-00 /060 W

----- 110602 /53

OR 131421Z DEC 76

FM AMEMBASSY LISBON

TO SECSTATE WASHDC IMMEDIATE 9498

INFO AMEMBASSY BONN

AMEMBASSY LONDON

AMEMBASSY MADRID

AMEMBASSY MOSCOW

AMCONSUL OPORTO

AMEMBASSY PARIS

AMCONSUL PONTA DELGADA

USMISSION NATO

DIA WASHDC

USCINCEUR VAIHINGEN GER

CONFIDENTIAL LISBON 8552

E.O. 11652: GDS TAGS: PINT, PO

SUBJECT: ELECTION ASSESSMENT: SOCIALISTS PASS TEST;

COMMUNISTS GAIN

REF: LISBON 8538 (NOTAL)

SUMMARY: THE LOCAL ELECTION RESULTS PROVIDE SOMETHING FOR ALMOST EVERYONE EXCEPT CONSERVATIVES AND THE ULTRA-LEFT. THE SOCIALISTS HAVE WEATHERED WHAT MANY REGARDED AS A REFERENDUM ON THEIR MANAGEMENT OF THE GOVERNMENT. THE SOCIAL DEMOCRATS HELD THEIR OWN. THE BEST-EVER COMMUNIST SHOWING WILL REINFORCE THE PCP CALL FOR A POPULAR FRONT GOVERNMENT AND ENCOURAGE THE PARTY LEADERSHIP IN ITS UNREGENERATE MOSCOW-LINING WAYS. END SUMMARY.

1. WINNERS AND LOSERS: THE VARIETY OF RESULTS AVAILABLE FROM THREE SETS OF LOCAL ELECTIONS DEC 12 WILL ENABLE MOST PARTICIPANTS TO CLAIM A DEGREE OF SUCCESS. WITH 50 PERCENT OF THE VOTE REPORTED, WE SEE IT AS FOLLOWS: CONFIDENTIAL

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-- THE SOCIALISTS HAVE REASON TO BE PLEASED. THE RESULTS RE-

CONFIRMED THE PS AS THE LEADING VOTE-GETTER BY A SUBSTANTIAL MARGIN AND THE ONLY PARTY WITH A BALANCED, NATIONWIDE CONSTITUENCY.

- -- THE COMMUNISTS, UP FROM A DISAPPOINTING SEVEN PERCENT IN THE JUNE PRESIDENTIAL ELECTIONS TO A BEST-EVER TWENTY PERCENT OF THE VOTE, HAVE RECLAIMED THEIR POSITION AS PORTUGAL'S THIRD PARTY. USING A FRONT ORGANIZATION PAID OFF.
- -- THE SOCIAL DEMOCRATS HELD THEIR OWN AND SIGNIFICANTLY INCREASED THE NUMBER OF MUNICIPALITIES IN WHICH THEY ARE THE LEADING PARTY.
- -- THE CENTER DEMOCRATS, ALTHOUGH DROPPING ONLY SLIGHTLY FROM THEIR APRIL LEGISLATIVE ASSEMBLY SHOWING, MUST BE DISAPPOINTED. THEY EXPECTED CONSIDERABLY MORE.
- 2. WHY IT HAPPENED: THE RESULTS CONFIRMED THE STABILITY OF PORTUGUESE VOTING PATTERNS. THERE WERE NO MAJOR SHIFTS. EVEN THE STRONG COMMUNIST SHOWING WAS MORE OF A RETURN TO
- THE NORMS OF THE 1975 AND 1976 ASSEMBLY ELECTIONS. A NUMBER OF FACTORS WORKED TO INFLUENCE THE OUTCOME.

-- FOR THE FAR-LEFT GDUP, THE RESULTS WERE A DISASTER.

- -- STEPPED-UP PS EFFORTS, PARTICULARLY BY
  THE NATIONAL LEADERSHIP, DURING THE LAST WEEK OF THE
  CAMPAIGN PAID OFF. THE NATIONWIDE PS LOCAL ORGANIZATION
  HELPED PULL THE PARTY THROUGH.
- -- ALTHOUGH AIDED BY A HIGH ABSTENTION RATE,
  THE COMMUNIST "VICTORY" WAS EARNED. THE PARTY WENT ALL OUT;
  NO EXPENSE WAS SPARED. CUNHAL PASSED THE WORD: THIS WAS
  A "MUST WIN" FOR THE PCP.
- -- THE SUPERIOR PSD ORGANIZATION IN THE NORTH ENABLED THE SOCIAL DEMOCRATS TO HALT INCURSIONS BY THEIR CENTER DEMOCRATIC RIVALS ON THE RIGHT. THE CDS SIMPLY DID NOT HAVE IT AT THE LOCAL LEVEL.
- -- THE GDUPS FELL APART EARLY AND WERE NEVER A THREAT.
- 3. WHAT IT MEANS: THE RESULTS PROVIDE SOMETHING FOR ALMOST EVERYONE EXCEPT THE GDUP AND THE CONSERVATIVES.
  -- FOR THE SOCIALISTS, THE OUTCOME, WHILE NOT QUITE THE VOTE OF CONFIDENCE, IN THE GOVERNMENT CLAIMED BY SOARES, WAS STILL IMPRESSIVE. THE SOCIALISTS HAVE WEATHERED WHAT MANY VIEWED AS A REFERENDUM ON THEIR MANAGEMENT OF CONFIDENTIAL

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THE GOVERNMENT. THE RESULTS WILL STRENGTHEN SOARES'S HAND. WHILE CONTINUING TO RESIST PCP OFFERS OF ALLIANCE. SOARES IS STILL IN A POSITION TO CONTINUE THE POLICIES OF HIS ALL SOCIALIST GOVERNMENT, SINCE THE DEMOCRATIC OPPOSITION GOT NO MADDAGE. WITH THE STABILITY OF VOTING PATTERNS AGAIN DEMONSTRATED, THE THREAT OF A RESORT TO NEW ELECTIONS BECOMES MORE OF A DANGER TO THE DEMOCRATIC OPPSITION THAN TO THE GOVERNMENT. MORE IMPORTANTLY, THE

THREAT TO THE GOVERNMENT IMPLICIT IN A SIGNIFICANT FALLOFF IN THE SOCIALIST PERCENTAGE IS REMOVED.

- -- MORE OMINOUS IS THE BEST-EVER ELECTION BY THE COMMUNISTS. CUNHAL MADE GOOD ON HIS BOAST TO COLLECT WITH INTEREST ON THE DISAPPOINTING PCP PERFORMANCE IN THE JUNE PRESIDENTIAL ELECTIONS. THE RESULTS WILL REINFORCE THE PCP CALL FOR A POPULAR FRONT GOVERNMENT. IT WILL ALSO ENCOURAGE THE PARTY LEADERSHIP IN ITS UNREGENERATE MOSCOWLING WAYS.
- -- FOR THE PSD, THE RESULTS ARE A RELIEF. SA CARNEIRO CAN POINT TO THE INCREASE IN THE NUMBER OF MUNICIPAL CHAMBERS CONTROLLED BY HIS PARTY IN ARGUING FOR AN INCREASED PSD ROLE IN POLICY-MAKING.
- -- FOR THE GDUP, THE RESULTS WERE AN UNMITIGATED DISASTER. WITHOUT OTELO, THE COMPONENT ULTRA-LEFT PARTIES DROPPED BACK TO LESS THAN THE THREE PERCENT THEY WON IN THE APRIL ASSEMBLY ELECTIONS. CARLUCCI

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## Message Attributes

Automatic Decaptioning: X Capture Date: 01 JAN 1994 Channel Indicators: n/a

**Current Classification: UNCLASSIFIED** 

Concepts: REPORTS, ELECTION RESULTS, POLITICAL SITUATION

Control Number: n/a Copy: SINGLE Draft Date: 13 DEC 1976 Decaption Date: 01 JAN 1960 Decaption Note: Disposition Action: RELEASED Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: cobumhl
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976LISBON08552

Document Number: 1976LISBON08552
Document Source: CORE
Document Unique ID: 00

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

Film Number: D760458-1269

From: LISBON

Handling Restrictions: n/a

Image Path:

Legacy Key: link1976/newtext/t19761249/aaaabpzg.tel Line Count: 133 Locator: TEXT ON-LINE, ON MICROFILM Office: ACTION EUR Original Classification: CONFIDENTIAL Original Handling Restrictions: n/a Original Previous Classification: n/a Original Previous Handling Restrictions: n/a

Page Count: 3

Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL Previous Handling Restrictions: n/a Reference: 76 LISBON 8538 Review Action: RELEASED, APPROVED Review Authority: coburnhl

Review Comment: n/a Review Content Flags: Review Date: 26 APR 2004

**Review Event:** 

Review Exemptions: n/a
Review History: RELEASED <26 APR 2004 by BoyleJA>; APPROVED <12 AUG 2004 by cobumhl>

**Review Markings:** 

Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MÁY 2006

**Review Media Identifier:** Review Referrals: n/a Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

Secure: OPEN Status: NATIVE

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TAGS: PINT, PO To: STATE

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006